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Alec Zuo, Feng Qiu, Sarah Ann Wheeler

Examining volatility dynamics, spillovers and government water recovery in Murray-Darling Basin water markets

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- 26 volumes, signaling increased issues of risk and uncertainty for irrigators engaging in
- 27 temporary water markets.
- 28 Keywords: water entitlement market; water allocation market; VARX-BEKK-GARCH
- 29 models; buyback

30 **1. Introduction**

31 Water markets are increasingly being used around the world as a way to reallocate water
32 to more efficient use (Chong and Sunding 2006; Grafton and Horne 2014; Zekri and
33 Easter 2007). In particular, water markets in Australia have developed to a high level of
34 maturity, having been in existence for over thirty years in some areas (Wheeler et al.
35 2014a). Irrigators can buy and sell water allocations (otherwise known as temporary
36 seasonal water and are traded on an annual basis) or water entitlements (otherwise known
37 permanent trade or water rights and are traded on a permanent basis), and recently there
38 has been further maturation with the development of forward contracts in the water
39 market. However, the use of water markets in Australia has not been without controversy,
40 and there continues to be an ongoing debate over their social and economic impacts and
41 the role that government intervention has played (e.g. Crase 2017).

42
43 One of the main advantages of water markets is that it allows water to be traded to its
44 highest possible use, it encourages efficiency and it helps support long-term farm
45 development (Grafton et al. 2011; Grafton et al. 2016). Consumptive users can mitigate
46 their supply risk by purchasing water when it is most needed or selling water if the price
47 of water sale exceeds the use value derived from applying the water in irrigation. It has
48 been widely acknowledged that if water markets had not been present during the
49 Millennium drought of the 2000s in Australia, many more irrigators would have gone
50 bankrupt (Kirby et al. 2014; Wheeler et al. 2014b). Water markets can also benefit urban
51 users by allowing cities to purchase reliable supply for critical human needs during
52 drought or to support urban expansion. Most existing literature on water markets
53 examines price and volume traded, without further investigating their volatility dynamics
54 (including both vulnerability and persistency) and potential volatility spillovers, although

55 these are often studied in financial, commodity and energy markets (e.g. Abdelradi and
56 Serra 2015; An et al. 2016; Lee and Rui 2002). Given the mature stage of Australian
57 water markets, it offers an ideal opportunity to study volatility dynamics and spillovers.
58

59 Understanding water markets' vulnerability and persistency helps illustrate market
60 participants' exposure to external shocks. For example, substantial vulnerability to
61 market shocks can increase price uncertainty and risk for future irrigation investors and
62 water users who are reliant on water markets for their water needs. Persistency in a water
63 market refers to whether the current level of volatility is largely dependent upon past
64 volatility. A high level of persistency suggests that external shocks will not dramatically
65 affect volatility. However, because of high persistency, it takes much longer for a large
66 change in price/volume to dissipate compared to the vulnerable but non-persistent case.
67

68 The sophistication and development of water markets in the Murray-Darling Basin
69 (MDB) have allowed them to be used as a market and compensation-based approach by
70 federal government to acquire environmental water through the voluntary buyback of
71 consumptive water and returned to the environment. When a water market is used for
72 reallocation from consumptive users to the environment, ecological conditions can
73 benefit when water is bought and used for environmental flows in rivers (Connor et al.
74 2013). These buybacks have been largely implemented through voluntary reverse
75 auctions with irrigators, and on-farm and off-farm irrigation infrastructure subsidies to
76 recover water (Grafton and Wheeler 2018).
77

78 Acceptance of buyback as a policy instrument has not been achieved easily in Australia
79 and the perceived political costs continue to influence federal water policy (Cruse 2017).

80 Given increasing political pressure from irrigator lobby groups who believe government
81 buyback of water has caused significant harm to rural communities, in 2015 a 1,500 GL
82 (gigalitre) cap on total permanent water entitlement buyback was established and in late
83 2017 the Murray-Darling Basin Authority (MDBA) recommended that buyback be
84 stopped and all future environmental water be recovered from on- and off-farm irrigation
85 infrastructure. This is contrary to considerable evidence from economists that buyback is
86 more cost-effective, has less negative environmental externalities, and that the cost of
87 buyback on rural communities has been overestimated (Cruse 2017; Grafton and Wheeler
88 2018; Wittwer 2011).

89

90 This study takes advantage of a unique time-series dataset on Australia's largest regional
91 water market (analyzing prices and volumes traded on a monthly basis since 1997 in
92 northern Victoria) and seeks to: 1) characterize the vulnerability and persistency of price
93 and volume traded dynamics in temporary and permanent water markets; 2) investigate
94 the transmission of volatility between price and volume in the temporary and permanent
95 water markets; and 3) examine the impact of returning water from consumptive to
96 environmental use (buyback and irrigation infrastructure grants) on both water market
97 prices, volumes and their volatility.

98

99 The key findings include that the permanent market is generally less vulnerable than the
100 temporary market; and that persistency in volatility only exists in the permanent market.
101 Unidirectional transmission was found in both markets, with spillovers from prices to
102 volumes only. Although the results suggested a small inelastic response of temporary
103 water volume to government water recovery (a 1% increase in water recovery volume
104 was associated with a 0.14% decrease in the temporary volume traded in the market), the

105 decrease in volume did not translate to a significant impact on temporary prices. Water
106 scarcity factors were the main influence on temporary prices. However, government
107 water recovery did result in a significant small positive impact on the volatility of price
108 and volumes in temporary markets which may need further investigation. Given that
109 water markets are increasingly proposed as a solution for world-wide water scarcity
110 issues (Wheeler et al. 2017), insights gained from analyzing one of the world's most
111 sophisticated and developed water markets provide additional information to the debate.

112

113 **2. Case Study Area: MDB and Water Markets Background**

114 The MDB is known as Australia's food bowl, and includes regions within Queensland,
115 New South Wales (NSW), Victoria (VIC), South Australia (SA), and all of the Australian
116 Capital Territory. Irrigators within the MDB use more than half of the irrigation water
117 applied nationally. For example, in 2016/17, water application by irrigators in the MDB
118 accounted for 67% of all water applied by Australian farms (ABS, 2018). In particular,
119 water markets have developed significantly in the southern MDB. Water rights (or
120 licences) are defined as the right to access a share or 'entitlement' of water from a
121 consumptive pool (Wheeler et al. 2014a), which can be traded within a number of areas
122 in Australia. Entitlements vary in regards to their reliability and area (entitlement security
123 falls into three main categories: high security (HS); general security (GS) and low
124 security (LS)¹). Each type of entitlement yields a seasonal volumetric allocation which is
125 the amount that can be extracted by its' owner within the season and put to beneficial use
126 (or traded temporarily).

127

¹HS is available in NSW, Victoria, and SA, GS is mainly in NSW and LS is mainly in Victoria. On average, LS owners are only expected to receive 100% of their water entitlements in 24–35 out of 100 years, GS full entitlements in 64–81 years, and HS 90–95 years (Zuo et al. 2015).

128 Water markets in the MDB were first established formally within irrigation districts from
129 the 1980s onwards and, over time, trade has been permitted in terms of actual water
130 entitlements and then across districts (MDBA 2010). The 1990s saw continual
131 fundamental water reforms, upon which all current major water policy and institutions
132 evolved, including the unbundling of land and water entitlements (Grafton and Horne
133 2014; Young 2014). One of the reasons given for the success and adoption of water
134 markets is because of the considerable institutional, governance and property right
135 development that has gone into establishing conditions for water markets. Registers,
136 accounting systems, hydrology basin research, monitoring and management of
137 externalities have continually been developed, updated and refined over time, especially
138 in the southern MDB that has the largest share of water markets in Australia (Young
139 2014; Wheeler et al. 2017). Institutional arrangements are necessary to enable efficient
140 (water to be moved to its highest use with minimal transaction costs) and equitable (in
141 the sense that water use is monitored and complied with by various stakeholders) water
142 trading (Grafton et al. 2016). Most water trade occurs between irrigators, many of whom
143 use water markets as a risk management strategy (Nauges et al. 2016), although the
144 Commonwealth has become an increasingly significant player with their growing
145 ownership of environmental entitlements (Grafton 2019).

146

147 In the early 2000s, Australian governments started using markets as a way to securing
148 water for the environment. These reforms started partly because of the establishment of
149 the *National Water Initiative* (NWI) in 2004. The NWI was an intergovernmental
150 agreement across states to address over-allocation and achieve environmental objectives
151 in the MDB (COAG 2004). The NWI paved the way for on-going federal water reforms
152 such as the *Water Act (2007)* which sought to establish robust institutions to support the

153 function and regulation of water markets. In 2012 the MDB Plan was passed into law,
154 and it set sustainable diversion limits for consumptive use, which will come into full
155 effect in 2019. A total reallocation target of 2,750GL² (e.g. this represented around a
156 quarter reduction in consumptive water use across the Basin) was to be reallocated to the
157 environment by 2019, with an extra 450GL recovered through infrastructure investment
158 expenditure (Grafton, 2019). The *Water for the Future* program in 2008 sought to
159 recover water through irrigation on- and off-farm infrastructure subsidies (AUD\$5.8
160 billion for the *Sustainable Rural Water Use Infrastructure Program* (SRWUIP)),
161 followed by permanent water purchases (AUD\$3.1 billion for a program called *Restoring*
162 *the Balance* (RTB)) (Grafton and Wheeler 2018). Most of the water recovered via
163 buyback has been through using a reverse auction mechanism, although there have also
164 been a number of strategic purchases of large land and water holdings, especially since
165 2014-15 (DAWR 2019).

166

167 However, despite their wide adoption, water markets in the MDB have not been without
168 controversy (e.g. Crase 2017). It is important to note that there are two aspects of this
169 controversy: a) general privatisation and commodification arguments; and b) water
170 recovery impacts on rural communities from using water markets as the instrument for
171 recovery. Grafton et al. (2016) evaluates the privatisation and commodification
172 arguments, and suggests that any evidence for any negative impact of these claims is
173 scarce (albeit appropriate meta-governance and institutional rules and property rights are
174 essential for well-functioning water markets). In relation to the second point about the
175 impacts of water recovery on rural communities, there has been continual pressure since

²In mid-2018 this total figure was reduced by 605GL, due to the MDBA's adjustment mechanism and assessment of the package of supply measures nominated by State Governments could offset water recovery through various water and environmental efficiency projects (Grafton 2019).

176 the Basin plan passed to try to reduce water recovery. There have been arguments made
177 regarding the impact of buyback on rural communities in terms of: a) reductions in farm
178 production from decreased water use and flow-on impacts on rural jobs; and b) impact on
179 water markets through increased permanent and temporary prices (e.g. see RMCG 2016).
180 These claims have resulted in the current halt on recovering any water via buyback, with
181 all remaining recovery now through on and off-farm irrigation infrastructure, and an
182 adjustment downwards of physical volumes of water recovery (Grafton 2019).
183 Economists have pointed out that this ignores the following issues: 1) as at the beginning
184 of 2018, water recovery through irrigation infrastructure cost at least 2.5 times more per
185 mega-litre than buyback (and this relative difference is increasing); 2) subsidizing
186 irrigation infrastructure reduces return flows into groundwater and surface-water; and 3)
187 subsidizing irrigation infrastructure causes a rebound effect (changing crop mix to often
188 permanent crops and increasing irrigation area). In turn, this increases overall farm water
189 use, reduces diversification across the Basin and places farms at further risk in a future
190 drought (Adamson and Loch 2018; Grafton 2019; Grafton and Wheeler 2018; Perry et al.
191 2017).

192

193 In seeking to understand the dynamics and impacts of water markets, it is first worth
194 working through some theoretical insights about demand and supply in water markets.
195 Water entitlements recovered by the government through buyback and irrigation
196 infrastructure grants reduce the amount of water entitlements owned in an area. Although
197 the law of demand and supply suggests we would expect that if the supply of water goes
198 down in an area, then prices in a water market should increase over time, however, there
199 are a number of considerations that need to be taken into account.

200

201 First, there is a difference between: a) water entitlements long-term average annual yield
202 (LTAAY) owned by stakeholders in a region at particular points in time (highest ML); b)
203 water allocations received annually by the region for their entitlements they own (from the
204 2000s onwards this was lower than ownership and fluctuates widely); and c) water
205 allocations/diversions used in a region by stakeholders (usually lower than b – but
206 dependent upon issues with carry-over and water trade movements – and also fluctuates
207 widely as shown in Figure 1)). Correspondingly, total volume of water supplied in
208 temporary water markets in a region is dependent upon: i) water allocations; ii) total
209 portfolio of permanent water in the region and iii) sellers' willingness/ability to sell water.
210 As previously highlighted, entitlements receive annual water allocations and, depending
211 on drought and rainfall, an allocation within a water season can range from 0% to 100%.
212 Hence, annual water diversions fluctuate considerably year by year (Figure 1). In addition,
213 demand for water in the market is also not linear, due to adaptation, carryover, substitution
214 and underutilization. Wheeler et al. (2014b) found that historically irrigators in the MDB
215 have only used around 70% of their water allocations they receive. Therefore, even if water
216 diversions are reduced, irrigators may not increase their demand for temporary water in the
217 market (because they increase their utilization of water entitlements or adapt to less water
218 correspondingly). Previous research has shown that seasonal factors such as water
219 allocations, drought and low water storages are the critical factors driving temporary water
220 prices (e.g. Wheeler et al. 2008). Given that total portfolio of permanent water ownership
221 in an area only changes slowly over time (given government buyback but also private
222 irrigator permanent trade volumes), Figure One illustrates the growing Federal ownership
223 of entitlements in the Goulburn, while water allocations and diversions fluctuate widely, it
224 is therefore an empirical question over what influences supply in the temporary water

225 market the most (e.g. seasonal fluctuations or increased activity by government in buying
226 water back and taking out a volume of supply).

227 **FIGURE 1**

228 In terms of understanding influences on permanent water markets, it is important to note
229 that total water market trade volumes are dominated by temporary trade (see trade volumes
230 in Figure 2), while a relatively smaller amount of permanent trade is conducted in the
231 MDB. Research has shown that permanent water trading is more related to long-term
232 considerations such as farm and environmental/spatial characteristics, and that
233 participation in permanent trade has increased gradually over time, especially from 2006
234 onwards (e.g. Wheeler et al., 2010; Zuo et al. 2015; Grafton and Wheeler 2018). Hence,
235 given that current water supply in permanent water markets is very small compared to total
236 water ownership, and that participation in permanent markets has increased over our time-
237 period from 2006 onwards, it is again an empirical question as to what impact overall
238 increasing water recovery plays in permanent water market dynamics where demand is
239 inelastic (e.g. Zuo et al. 2015). The exact impact may also depend on the extent to which
240 the permanent or temporary market plays a price leadership role, and understanding the
241 dynamics of the interactions between permanent and temporary markets will help answer
242 this question.

243
244 As such, this suggests it may be hard to theoretically predict the impact of government
245 interventions on the local water markets, both permanent and temporary. Although we have
246 some expectations that water supply ownership by irrigators overall will change, impacts
247 on water market prices and dynamics will depend critically on how much demand and
248 supply *in the markets* are affected, not on how much water ownership is changed because
249 the studied market can be a fraction of total water ownership. Furthermore, the links and

250 substitution between both permanent and temporary surface-water and groundwater
251 utilization and markets, farmer adaptation to less water availability, and other key seasonal
252 water market factors will all influence water market outcomes. It is also worth noting that
253 higher prices in water markets (whether it is due to scarcity factors or government
254 involvement) do not necessarily decrease net social welfare, given that water sellers receive
255 higher prices, while water buyers are paying higher prices. Higher water prices also spur
256 increased innovation and adaptation by irrigators. This is also illustrated by the evaluation
257 of the net social welfare change in Australia from the implementation of water recovery in
258 the MDB, which has shown that the societal benefits outweigh the costs overall (Grafton,
259 2019).

260

261 Within the existing literature, Young and McColl (2008) first suggested that government
262 buyback policy would influence the water market by increasing permanent prices. ABARE
263 (2010) estimated that buyback would result in an increase of 17.5% in permanent water
264 market prices in the southern MDB. Aither (2016) suggested that about a quarter of the
265 increase in temporary water prices was attributable to buyback, with climatic factors being
266 the main driver of variability. RMCG (2016 p. 41) studied the impact of buyback on the
267 Goulburn (the same area studied here), and claimed that the buyback program led to a
268 doubling of temporary water prices, as well as significantly increasing long-term
269 permanent prices. However, these existing studies do not always carefully consider the
270 difference between water market supply and water entitlement ownership, and are
271 significantly constrained by methodology, data availability and assumptions used, as well
272 as only focused on the impact on levels of price and volume without considering volatility
273 impacts. There is therefore a need to properly model and consider all the dynamic
274 adjustment processes and spillover magnitudes within water markets, and to evaluate the

275 potential impact of government water recovery in markets, including both levels and
276 volatilities of price and volume.

277

278 **3. Literature review on market dynamics**

279 A large number of studies on market dynamics in financial markets focus on the
280 theoretical and empirical relationship between price (or price returns) and trading volume
281 (Gallant et al. 1992; Gündüz and Hatemi-J 2005; Karpoff 1987). Price-volume
282 relationships provide insights into market structure, such as how information flows to the
283 market; dissemination of information and how much market prices convey this
284 information. The sequential information arrival model (e.g. Copeland 1976; Jennings et
285 al. 1981) suggests a positive causal relationship between stock prices and trading volume
286 in either direction. The mixture distributions model (Epps and Epps 1976) proposed that
287 trading volume can be used to measure disagreement as traders revise their reservation
288 prices based on new information arrival into the market, suggesting a positive causal
289 relationship from trading volume to absolute stock returns. In the model by Blume,
290 Easley, and O'Hara (1994), volume traded provides data on the quality or precision of
291 information on past price patterns, while Wang (1994) shows that volume may provide
292 information about expected future returns based on a model with information asymmetry.

293

294 Early empirical studies on the price-volume linkage mainly focused on their
295 contemporaneous relationship but rarely investigated the causal relationships (Crouch
296 1970; Granger and Morgenstern 1963; Karpoff 1987). On the dynamic and causal links
297 between stock prices and volume, Hiemstra and Jones (1994) found uni-directional
298 Granger causality from stock returns to trading volume, while Gallant, Rossi, and
299 Tauchen (1992) found a strong impact from lagged stock returns to current and future

300 trading volume but a weak impact from lagged volume to current and future stock
301 returns. Using bivariate and multivariate vector autoregression (VAR), Lee and Rui
302 (2002) found that volume does not Granger-cause stock market returns and a positive
303 feedback relationship between volume and return volatility existed.

304

305 Besides the relationship between price and volume within one market, price transmission
306 across multiple markets has become increasingly the topic for market dynamics studies
307 (An et al. 2016; Esposti and Listorti 2013; Serra and Goodwin 2003). Price transmission
308 can occur both vertically and horizontally. Vertical price transmission refers to linkages
309 along the supply chain (Serra and Goodwin 2003 and An et al. 2016 provide agricultural
310 examples) while horizontal price transmission means linkages among different markets at
311 the same position in the supply chain (Esposti and Listorti 2013).

312

313 Price transmission models study either price behavior in levels or on volatility patterns
314 (Assefa et al. 2015). Nonstructural time-series models are usually employed, which has
315 the advantage of only requiring price data for econometric estimation (Serra and Gil
316 2013). For example, An et al. (2016) use a co-integration test to identify whether export
317 restrictions dampened the price transmission from the wheat to the flour market in
318 Ukraine and an asymmetric VEC-BEKK-GARCH model investigated price spillovers
319 between the two markets.

320

321 In the existing water market literature, studies on the relationship between price and
322 volume have focused mainly on estimating the price elasticity of demand or supply
323 (Brooks and Harris 2005; Wheeler et al. 2008; Zuo et al. 2015). Wheeler et al. (2008)
324 analyzed the influences on water temporary and permanent prices in the GMID from

325 1993-2007 and found that the temporary price was most influenced by short-term water
326 scarcity factors (e.g. drought and water allocations). Although there has been some work
327 in the literature about whether water markets exhibit characteristics similar to other
328 financial markets (e.g. market depth in Brooks, Harris, and Joymungul 2009; price
329 clustering features in Brooks, Harris, and Joymungul 2013 and Zuo et al. 2014; and price
330 leadership in Brooks and Harris 2014), there are many other financial characteristics
331 aspects of water markets that have not been examined. These include a dynamic
332 adjustments process of price and trading volume, volatility of price and trading volume,
333 and spillovers between price and volume volatility. Through studying these dynamic
334 adjustment processes with a unique monthly time-series from 1997 onwards, the
335 vulnerability and persistency of price and volume in water markets can be characterized.

336

337 **4. Methodology**

338 ***4.1 Data and study area***

339 A unique historical monthly dataset of temporary and high security (HS) permanent
340 water trade (namely prices and volumes traded) between 1997 and 2017 from the
341 Goulburn trading zone of GMID, northern Victoria is used (total n=227). The majority of
342 irrigated crops in the area in this time-period are annual (pastures and cereals), followed
343 by permanent horticulture. The Goulburn-Murray Irrigation District (GMID) historically
344 is Australia's largest irrigation district and it has the largest and most active water-trading
345 zone, the Goulburn (i.e. trading zone 1A Greater Goulburn), in terms of trading volume
346 and number of trades (Wheeler et al. 2008; 2009; 2010). For example, in 2017-18, trade
347 within the Goulburn represented 39% of total trades (by number) in the southern MDB.³

³Sourced from the water market dashboard, Bureau of Meteorology, available at:
<http://www.bom.gov.au/water/dashboards/#/water-markets/mdb/at>

348 Brooks and Harris (2014) have also shown evidence that the Goulburn is a price leader
349 across trading zones. As at June 2018, 355.7 GLs (LTAAY) of water were returned from
350 consumptive to environmental use in the Goulburn (DAWR 2019), with the majority of
351 this coming from buyback programs (see Grafton and Wheeler 2018 for more detailed
352 analysis of recovery volumes and costs over time).

353

354 The monthly water trade data was supplemented by other monthly data sources of known
355 drivers of water markets (e.g. dairy commodity output and input prices, temperature and
356 seasonal water allocations), previously identified from the literature (e.g. Brooks and
357 Harris 2010; Wheeler et al. 2008; Zuo et al. 2014). In addition, a government water
358 recovery variable was included in the modeling, measured as the accumulative volume of
359 permanent water (LTAAY) recovered for the environment through the Commonwealth
360 government buyback and irrigation infrastructure programs. In addition, alternative
361 specifications of water recovery were also tested.⁴

362

363 Table 1 provides the detailed definitions for the dependent and independent variables
364 used in the analysis. Price (Bjornlund and Rossini 2005; Wheeler et al. 2008) and volume
365 (Wheeler et al. 2008) determinants of water markets in the MDB have been well
366 documented in the literature, particularly for the GMID, for example: water scarcity
367 (temperature, water allocations); irrigation agriculture output prices (milk prices as dairy
368 is the biggest irrigation industry in the GMID); and irrigation commodity input prices

⁴Table A in the Appendix presents similar results with buyback program volumes only. In addition, other testing using a dummy variable to represent the months in which the government was actively buying water entitlements in the market was conducted. However, due to the use of first differences, the dummy variable converted to one in the months when the government started a new tender for buyback, minus one in the months immediately after the tender was closed and zero for all the other months. In total, the non-zero months only represent around 8.8% of the total sample, which is a considerably small proportion and created an identification difficulty in estimating the impact of government buyback dummy on the market. Therefore, the dummy variable specification was not used.

369 (feed barley for feeding cows as a substitute for watering pasture). In time-series
370 econometrics, parsimonious models can produce more accurate forecasts, given that the
371 information set is extended to include past movements of multiple variables (Verbeek
372 2012). Therefore, we only include the most relevant independent variables and the
373 government water recovery variable in the models.

374 TABLE 1

375 Figure 2 provides an overview of the movements in water market prices and volumes
376 traded in the Goulburn trading zone. Both HS permanent prices and temporary water
377 prices fluctuate greatly. The temporary water market volume has increased substantially
378 while the permanent volume is much smaller, but has increased over time.

379 FIGURE 2

380

381 ***4.2 Empirical Strategy***

382 Before deciding on the appropriate empirical strategy, we performed the Augmented
383 Dickey-Fuller (ADF) and Phillips-Perron (PP) unit root tests and the results (Table 2)
384 indicated that permanent volume was stationary and the two price series were non-
385 stationary. Meanwhile, ADF and PP tests indicated contradictory results for the
386 temporary volume series: ADF suggested non-stationarity while PP suggested
387 stationarity. After transforming the series into first-differenced form, the unit root null
388 was rejected, implying the differenced series were $I(0)$.

389

390 To investigate the price-volume interactions as well as volatility spillovers, a multivariate
391 GARCH model, known as the VARX- BEKK-GARCH model was applied (An et al.
392 2016). VARX refers to a VAR model with exogenous variables. The BEKK-GARCH
393 framework developed by Engle and Kroner (1995) has two attractive empirical

394 properties. First, the model was constructed to ensure positive-definiteness on the
395 conditional variance-covariance matrix of the regression model residuals. Second, the
396 model parameters can directly measure volatility spillovers including the size and
397 direction, which is especially relevant to this study. We used the bivariate BEKK-
398 GARCH instead of a four-variable BEKK-GARCH because of the dimensionality
399 problem associated with the BEKK model (Anthony and Stavropoulos 2012; Zhen et al.
400 2018). Estimation of a multivariate BEKK-GARCH model involves substantial
401 computations due to the high-dimensional nonlinear optimization nature. The number of
402 parameters is relatively large, especially if we estimate the BEKK variance/covariance
403 equations together with the VARX mean equations as a system to improve efficiency.⁵
404 Because bivariate VARX models can only apply to stationary time-series data unless
405 there is a cointegrating relationship between the two I(1) series, we therefore used the
406 first-differenced logarithm data to investigate volume-price dynamics. For the price
407 transmission model, cointegration was first tested using the Johansen trace test (Johansen
408 1991). Given the rejection of cointegration, a VARX-BEKK-GARCH model based on
409 differenced data was adopted.

410

411 *4.2.1 Volume-price interactions in the permanent and temporary markets*

412 Since preliminary analysis suggested no co-integration between price and volume in both
413 markets, we investigated dynamic adjustments, policy impacts and volatility spillovers by
414 estimating two VARX- BEKK-GARCH models, namely permanent price—volume, and
415 temporary price—volume. To fit any multivariate GARCH model, an appropriate

⁵In our four-variable case, estimating a VAR(2)-BEKK-GARCH(1,1) model involves estimating 122 parameters simultaneously. Obtaining convergence therefore is difficult because the variance/covariance parameters are nonlinear in nature. We tried the multivariate BEKK-GARCH with different VAR lags, and most models did not converge. In the literature, it is rare to see a BEKK model with more than three variables due primarily to this curse of dimensionality issue. Common practices are bivariate BEKK-GARCH (e.g. Anthony and Stavropoulos 2012) or 3-variable BEKK-GARCH (e.g. Serra et al. 2011).

416 conditional mean model is required. For the two pair-wise volume-price adjustment
 417 processes, the conditional mean model was specified as a bivariate VARX model to
 418 quantify policy effects and other influences. The mean model in a VARX-BEKK-
 419 GARCH framework was expressed as:

$$420 \quad \Delta y_t = \alpha + \sum_{i=1}^p \beta_i \Delta y_{t-i} + \sum_{j=1}^q \theta_j \Delta z_{t-j} + \gamma \Delta Govn_t + \varepsilon_t \quad (1)$$

$$\varepsilon_t | \Psi_{t-1} \sim (0, H_t)$$

421 where

$$422 \quad \Delta y_t = \left[\Delta \log \left(\frac{\text{volume}_t}{\text{volume}_{t-1}} \right) \quad \Delta \log \left(\frac{\text{price}_t}{\text{price}_{t-1}} \right) \right]$$

423 was a 2×1 vector of the volume and price changes (i.e., the first difference of logarithm),

424 α a 2×1 vector of constants, β_i and θ_j , $\forall i, j = 1, \dots, n$ are 1×2 parameter vectors

425 associated with lagged dependent variables and additional exogenous variables such as

426 agricultural commodity/input prices and seasonal water allocations. In this study, we are

427 especially interested in estimating γ which represents the impact from government water

428 recovery. The last term ε_t is a 2×1 vector of residuals that depends on past information

429 Ψ_{t-1} . This vector of residuals has zero mean and a conditional variance-covariance

430 matrix H_t :

$$431 \quad H_t = C'C + A'\varepsilon_{t-1}\varepsilon'_{t-1}A + B'H_{t-1}B + D'D\Delta Govn_t \quad (2)$$

432 where H_t is the conditional variance-covariance matrix, and C, A, B, and D are parameter

433 matrices:

434
$$H_t = \begin{bmatrix} h_{11} & h_{12} \\ h_{21} & h_{22} \end{bmatrix}, C = \begin{bmatrix} c_{11} & c_{12} \\ 0 & c_{22} \end{bmatrix}, A = \begin{bmatrix} a_{11} & a_{12} \\ a_{21} & a_{22} \end{bmatrix}, B = \begin{bmatrix} b_{11} & b_{12} \\ b_{21} & b_{22} \end{bmatrix}, D = \begin{bmatrix} d_{11} & d_{12} \\ 0 & d_{22} \end{bmatrix},$$

435

436 For equation (2), the first component (C matrix) was an upper triangular parameter
 437 matrix. The second component was the autoregressive conditional heteroskedastic
 438 component and A is a matrix of ARCH parameters. The term $\varepsilon_{t-1}\varepsilon_{t-1}'$ was the outer
 439 product of residuals from the conditional mean equation (1). The third component allows
 440 for a moving average mechanism to the conditional variance, B a GARCH parameter
 441 matrix and D the parameter matrix reflects the impacts of buyback program on price and
 442 volume volatility as well as on the covariance between the two. The term $\Delta Govm_t$ reflects
 443 the contemporaneous government water recovery.⁶ Matrix H_{t-1} is the conditional
 444 variance-covariance matrix from the previous period. Specifically, the h_{ii} s are conditional
 445 variances for each series i and h_{ij} s are the conditional covariances between series i and j .

446

447 Lag structures for the conditional mean model were selected using the Bayesian
 448 information criterion. The conditional mean model was estimated simultaneously
 449 together with the conditional variance-covariance component using quasi-maximum
 450 likelihood methods (i.e., Equations 1 and 2 were estimated as a system) to improve
 451 efficiency.

452

453 **5. Results**

454 *5.1 Volume-price interactions in the permanent market*

⁶Correlations between lagged trade volumes/prices and government water recovery were tested and found negligible to cause potential coefficient identification issues for the government water recovery variable.

455 Table 3 presents the results of the estimated parameters from the bivariate VARX-
456 BEKK-GARCH model for the permanent water market.

457 TABLE 3

458 The conditional mean estimations from the first two panels in Table 3 indicate that for
459 the permanent water market in the Goulburn, volume adjustment responds positively to
460 lagged price adjustment, whereas lagged volume adjustment has no significant impact on
461 price adjustment. A 1% increase in the previous month's water price will result in a
462 0.66% increase in the volume in current month, which may reflect that the supply of
463 permanent water responds to better market opportunities, i.e. higher prices previously.
464 With regard to government water recovery, the results did not suggest a statistically
465 significant impact from buyback on the volume and price traded in the permanent market.

466

467 The percentage of seasonal allocations received had a negative statistically significant
468 impact on the permanent water volume traded (a 1% increase in seasonal temporary
469 allocations causes a 0.42% reduction in the total volume traded). Meanwhile, seasonal
470 allocations had no significant effect on traded permanent prices. However, temporary
471 water market prices had a statistically significant positive impact on both price
472 adjustment and volume traded in the permanent market. A 1% increase in temporary
473 water prices resulted in a 0.33% increase in the permanent volume traded and a 0.03%
474 increase in the permanent price.

475

476 The conditional variance/covariance estimates are reported in the third panel in Table 3.
477 The diagonal elements of matrix A capture own-volatilities resulting from lagged
478 innovations (i.e., market shocks) while the diagonal elements of matrix B indicate how
479 persistent the volatilities are. For the volume series, the relative size of $A(I, I)$ is

480 compared to that of $B(I,I)$: the permanent water volume traded is not vulnerable to new
481 and unexpected market and/or policy changes (as shown in $A(I,I)$) while the estimated
482 $B(I,I)$ was larger than $A(I,I)$ and statistically significant which indicated that volatility
483 in volume adjustment was persistent. Permanent volume trade takes a long time to reduce
484 following a large rise or fall, for example due to policy intervention or adverse weather
485 event. For the price series, $A(2,2)$ and $B(2,2)$ are about the same in their magnitudes.
486 Therefore, this suggests that permanent prices are moderately vulnerable to new shocks
487 such as new policy announcements and extreme weather events like droughts other than
488 the factors that have been explicitly controlled in the model (i.e., the lagged volatility and
489 the water recovery program). Meanwhile, volatility in price adjustment was moderately
490 persistent and therefore reduces relatively faster than a highly persistent series.

491

492 The off-diagonal elements of $A(i,j)$ and $B(i,j)$ measure spillovers from variable i
493 (permanent volume if $i=1$, and permanent price if $i=2$) to variable j (permanent volume if
494 $j=1$, and permanent price if $j=2$). The large and significant $A(2,1)$ estimate indicates
495 strong spillovers from permanent price adjustment to volume adjustment. Past volatilities
496 in price adjustment continuously contributed to the current and future volatility in the
497 volume adjustment. On the other hand, the insignificant $A(1,2)$ and $B(1,2)$ estimates
498 indicate no spillovers from the volume traded to price.

499

500 In summary, we find evidence of unidirectional volatility transmission from price to
501 volume for the permanent market. In terms of the impact of government water recovery
502 on the volume and price volatility, the matrix multiplication of the last term in Equation 2
503 (i.e., $D'D\Delta Govn_t$) indicates that d_{11}^2 represents the magnitudes of the water recovery
504 program on the volatility of volumes and $(d_{12}^2 + d_{22}^2)$ captures the effects of the program

505 on price volatility. The statistically insignificant estimates of d_{11}^2 and $d_{12}^2 + d_{2s}^2$
506 suggests that the government recovery program does not contribute to the uncertainty
507 (volatility) of the permanent water market.

508

509 Figure 3 illustrates the results of estimated conditional volatilities. The volatility plots are
510 consistent with the persistency and vulnerability results discussed previously. Volume
511 volatility was more persistent than price volatility. Jumps of price volatility indicate
512 moderate vulnerability to market shocks. Hence, several important implications can be
513 gained from Figure 3. First, the magnitude of volume volatility was much larger than
514 price volatility. Second, the pattern of volatility clustering is close, and the two
515 volatilities tend to move/spike together. This also confirms the results of the volatility
516 spillovers discussed previously. Finally, the strength of volatility, especially for
517 permanent market volumes, has decreased in recent years. Large spikes as occurred in
518 early years are now rare, indicating the increased adoption of permanent trade in our
519 time-period.

520

FIGURE 3

521 *5.2 Volume-price interactions in the temporary market*

522 Table 4 presents the results of the estimated parameters from the bivariate VARX-
523 BEKK-GARCH model for the temporary water market.⁷ The conditional mean
524 estimations indicate that for the temporary market – which was a different result
525 compared to the permanent market - volume adjustment responds negatively to lagged
526 price adjustment. A 1% increase in lagged (by two months) temporary water prices

⁷The results (Table B, Appendix A) of using buyback volume alone remained the same except that the government water recovery coefficient in the volume equation became insignificant (p-value=0.118), which is largely consistent with Table 4's measure of government water recovery (namely buyback and infrastructure water recovery) where a weak (p-value=0.098) statistically significant coefficient was found.

527 causes a statistically significant 0.44% decrease in the volume of temporary water traded.
528 This probably reflects reduced water availability in general, or it may indicate that
529 temporary water sellers are able to respond quickly to improved prices and sell in the
530 current month, which consequently reduces the available temporary water for sale in the
531 following months. Given that participation in temporary water markets by irrigators is
532 considerably higher than permanent markets (Grafton and Wheeler 2018), this supports
533 the above finding.

534

535 Similar to the permanent market, lagged temporary volume adjustment has no significant
536 impact on temporary price adjustment. Meanwhile, permanent prices have a significant
537 positive impact on temporary prices and volumes. A 1% increase in the permanent price
538 results in a 0.85% increase in the temporary volume-traded and a 0.33% increase in
539 temporary prices. Combined with the results from the permanent market, this suggests
540 that price adjustment in the temporary and permanent markets are dependent on each
541 other and adjustments in one market will also affect the other.

542

543 As expected, seasonal allocations received by irrigators had a highly positive significant
544 impact on the temporary volume traded and a negative impact on temporary prices. A 1%
545 increase in seasonal water allocations results in a 1.12% rise in the total temporary
546 volume traded and a 0.24% reduction in temporary prices. Government water recovery
547 did not have a statistically significant impact on temporary price adjustment but did have
548 a significant influence on the temporary volume traded. A 1% increase in the government
549 water recovery volume in the Goulburn resulted in a 0.136% decrease in the temporary
550 volume traded.

551

552 The results further show that feed barley price (namely a substitution for watering
553 pasture) had a significantly positive effect on the temporary water price (a 1% increase in
554 the barley price raises temporary water prices by 0.63%). Temperature had a significant
555 positive influence on the volume of temporary water traded. Specifically, a one-Celsius
556 degree increase in mean monthly temperature raises temporary volume traded by 6.5%,
557 with no significant impact on temporary water prices.

558

559 The conditional variance/covariance estimates in the temporary market are reported in
560 the third panel in Table 4. For the volume series, $A(1,1)$ is much larger than $B(1,1)$,
561 suggesting that temporary volume traded was highly vulnerable to shocks, but volatility
562 adjustment was not persistent. For the price series, although neither $A(2,2)$ nor $B(2,2)$ was
563 statistically significant, the estimate of $A(2,2)$ was almost 10 times of that of $B(2,2)$,
564 which suggests that in terms of vulnerability versus persistency, price volatility in the
565 temporary market was much more vulnerable but such volatility adjustment was not
566 persistent. Consistent with the permanent-market results, the volatility spillovers in the
567 temporary markets are also uni-directional and go from price to volume ($A(2,1)$).

568 Regarding the government water recovery effects, our results indicate that 10% increase
569 in water recovered by the government can result in a 0.3% ($=0.178^2*10$) increase in
570 the volume volatility and a very small increase of around 0.02% ($=(0.03^2+0.049^2)*10$)
571 in price volatility of temporary trade.

572

573 Figure 4 plots the estimated temporary water market conditional volatilities. The
574 volatility plots are abrupt and show little persistency. Temporary volume volatility
575 overall was much higher than price volatility; however, the difference between the two
576 volatilities was smaller than the permanent water trade results in Figure 3. Second, the

577 two volatilities exhibit high co-movement/dependence, and the patterns are almost
578 identical.⁸ This also provides evidence to support the results regarding volatility
579 spillovers between the two series.

580 FIGURE 4

581 6. Discussion

582
583 The findings suggest that in the temporary market, both price and volume are highly
584 vulnerable, while price in the permanent market is moderately vulnerable but volume is
585 not. Substantial vulnerability in the temporary market increases price uncertainty and
586 makes it more difficult to plan production decisions if irrigators rely heavily on the
587 temporary market. Although being vulnerable, volatility in price and volume in the
588 temporary market is not persistent, suggesting buyers may avoid big losses if they can be
589 more flexible in their water requirements (i.e. wait till the abrupt jump in price to
590 dissipate soon; target different months of buying), and likewise sellers may benefit from
591 selling before a volatile price jump disappears.

592
593 On the other hand, permanent water market participants can expect this market to be less
594 volatile. Compared to temporary markets, it is easier to predict future uncertainty in the
595 permanent market based on the current and historical levels of uncertainty. However,
596 because risks/external shocks are persistent if they indeed have an effect on volatility, in
597 this case, it takes longer for such changes in prices/volumes to reduce in permanent
598 markets compared to temporary markets.

⁸One exception is around mid-2008, there was a large drop in price volatility while an increase in volume volatility. This is likely due to large market shocks (the residuals) during this period. The shock contributed positively to volume volatility, but negatively to price volatility (Zhen et al. 2018). Therefore, a large price increase as well as an increased temporary trade volume from the previous month in mid-2008 caused the present month's volume volatility to increase but reduced price volatility at the same time.

599

600 Cross-series volatility spillovers were found in both temporary and permanent water
601 markets, in a unidirectional form (from price to volume). This finding suggest that if an
602 external influence initially affects price volatility, it will spill-over to volume; but if an
603 external influence first affects volume volatility, it will not be transmitted to price.

604

605 In terms of government policy shocks, after controlling for factors commonly found to
606 influence water prices, such as seasonal water allocations, temperature, and
607 commodity/input prices, contrary to expectations, government water recovery had no
608 significant impact on either permanent or temporary prices. But, water recovery did had a
609 small positive impact on the volatility of monthly temporary prices and volumes.⁹

610 Volatility symbolizes the market's risk and uncertainty, and, like expected returns, can
611 have a crucial effect on traders.

612

613 Our results also highlight that previous estimates (e.g. Aither 2016; RMCG 2016) about
614 the impacts of government water recovery on water markets are overestimated. Our
615 findings support other economic studies that have shown that the buyback of water
616 entitlements on rural communities has had far less impact than has been commonly
617 claimed. Reasons for this include the difference between water entitlement ownership
618 and supply of water on the market as previously discussed, but also include demand
619 factors such as farmer adaptation, surplus water use, surface-ground water substitution
620 and farm restructuring following the sale of permanent water by irrigators (e.g., Connor
621 et al. 2014; Kirby et al. 2014; Quiggin et al. 2010; Wheeler and Cheesman 2013; Wheeler

⁹It should be noted that although increased volatility is an extra cost for irrigators, it does not suggest that environmental water recovery is inefficient. Losses associated with one group of market participants does not mean net social welfare loss.

622 et al. 2014a; 2014b; Wittwer and Griffith 2011). On the other hand, there is also evidence
623 that current environmental water recovery is insufficient, given significant social welfare
624 costs and over-allocation issues in the MDB (Grafton, 2019). Greater attention to
625 management and institutional reform will be needed.

626

627 There are a number of study limitations that need noting. First, given the existence of a
628 rare historical water market monthly dataset, we modelled the most adopted (and highly
629 liquid) water market in the MDB, the Goulburn, and hence the impact of government
630 water recovery may differ in other less liquid water markets. Second, we cannot control
631 for expectations within the water market (for example, irrigators knowing that the
632 government is planning on entering the water market to buy water, or knowing that large-
633 scale irrigation infrastructure grants are going to be made available). Third, we used a
634 cumulative measure of water recovery in the Goulburn, which is different to testing for
635 when government is actually in the market (albeit we tried as many alternative forms as
636 possible). The cumulative measure is not perfect, especially when estimating the extent
637 of buyback through irrigation infrastructure grants, given the lack of detail (plus
638 changing estimates) often provided on this by government departments. Finally, our
639 empirical investigation uses time-series data and methods. Like other research using
640 time-series methods (e.g., An et al. 2016), the policy impact is based upon Granger
641 causality foundation, not the usual causality concept in economic theories. One needs to
642 be cautious when discussing the implications. Nevertheless, our estimates provided the
643 most advanced form of analysis so far on government water recovery in water markets,
644 and further research would be warranted.

645

646 **7. Conclusion**

647 It has been well established in the literature that irrigators have benefited considerably
648 from the development of water markets in Australia and irrigators now use water markets
649 regularly as a farm adaptation and risk management tool. The results of our study of the
650 Goulburn water trade market from 1997-2017 confirmed how markets allow irrigators to
651 respond to water scarce situations. In particular, our study was the first to explore
652 volatility dynamics in water markets, with findings relevant for traders to better
653 understand the uncertainty and risk in both markets. For example, in order to better cope
654 with future market vulnerability, irrigators may need extra risk alleviation strategies such
655 as futures markets, increased water use adaptation and relevant insurance policies.

656 Market participants need to plan their investment in the permanent market accordingly,
657 since risks/external shocks are persistent if they indeed have an effect on volatility in the
658 permanent markets. Overall, our findings suggest that temporary water trade represents a
659 highly liquid farm asset, while a permanent water trade is more similar to land ownership
660 and is less liquid, hence is heavily influenced by previous values and hysteresis.

661 However, permanent markets also react to the ‘rent’ that is obtained through water
662 ownership (namely the temporary water market price), which is similar to the theory of
663 marginal value product of farmland. Greater information and training about the
664 opportunity costs of water markets for irrigators may be warranted.

665

666 One of the most important results of this study was its finding that the federal
667 government strategy of reverse auction tender mechanisms for water buyback from
668 irrigators was an efficient and effective method, with little price and volume impacts
669 detected from our Goulburn case study analysis. It is worth noting that the recent
670 purchasing methods of the Commonwealth pursued since 2015 (namely only strategically
671 purchasing water entitlements from large corporates and subsidising irrigation

672 infrastructure) warrant increased scrutiny given their marginal value of water and
673 negative externalities. In the context of current water policy reform, this study provides
674 valuable guidance that the impact of government buyback in MDB water markets in
675 general has been overestimated by a number of commentators, however, issues remain
676 regarding the increased volatility from government water recovery for irrigators engaging
677 in temporary water markets. The increased volatility reflects a higher level of risk, which
678 may affect the investment decisions of market participants and also agricultural
679 production decisions. Understanding the impact on volatility is an important aspect of
680 comprehensively measuring policy effects, especially in assessing policy impacts on
681 water markets. At present, public focus has been on the level of price and volume
682 supplied, but with little attention paid to the effects on risk and risk management. Our
683 approach serves as a starting point for future risk and uncertainty research in water
684 markets.

685

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691

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698
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872 **Tables**

873

874 **Table 1 Variable Definitions and summary statistics**

<i>Variable</i>	<i>Definition</i>	<i>Mean</i>	<i>Standard deviation</i>	<i>Minimum</i>	<i>Maximum</i>
Water temporary price AUD/\$ML	Natural logarithm of median real monthly price for temporary water (base year 2012) in Goulburn (all trade price and volume data sourced from Victorian water register and historically from Goulburn-Murray Water)	4.51	1.11	1.73	6.90
Water permanent price AUD/\$ML	Natural logarithm of median real monthly price for high security permanent water (water entitlements) in Goulburn (base year 2012)	7.25	0.40	6.40	7.94
Water temporary volume (ML)	Natural logarithm of monthly volume traded for temporary water in Goulburn	10.11	1.12	0	12.43
Water permanent volume (ML)	Natural logarithm of monthly volume traded for high security permanent water in Goulburn	7.94	0.97	0	10.17
Seasonal allocation level (%)	Allocation level (%) for HS permanent water in Goulburn at the beginning of each month (sourced from Goulburn-Murray Water)	71	35	0	100
Temperature (°C)	Monthly mean temperature at Kerang station for GMID (sourced from BOM)	23.72	6.45	13.6	35.3
Feed barley price (AUD/ton)	Natural logarithm of feed barley real export price (base year 2012, sourced from Australian Bureau of Agricultural and Resource Economics and Sciences, ABARES)	5.53	0.23	5.07	6.14
Skim milk dairy powder price (1,000 AUD/\$kg)	Natural logarithm of skim milk powder real export price (base year 2012, sourced from ABARES)	1.25	0.21	0.86	1.75
Government policy					
Government Water Recovery Volume (Giga-litre, GL) recovered for the environment	Natural logarithm of monthly accumulative volume of permanent water (LTAAY) recovered for the environment through the Commonwealth Government's Buyback program and irrigation infrastructure programs in Goulburn (sources: DEWHA; DSEWPaC; DEW; DAWR, for various time-periods)	2.52	2.67	0	5.83

875 Notes: Summary statistics are reported based on the level variables. In the regressions, all variables use first-differences.

876 **Table 2. Unit Root Test Results**

	<i>Volume^P</i>	<i>Price^P</i>	<i>Volume^T</i>	<i>Price^T</i>
ADF Test	-9.351***	-1.502	-1.826	-2.820
	0 lag	1 lag	12 lags	1 lag
Phillips–Perron Test	-4.053***	-1.726	-4.111***	2.682
	Δ <i>Volume^P</i>	Δ <i>Price^P</i>	Δ <i>Volume^T</i>	Δ <i>Price^T</i>
ADF Test	-6.514***	-17.854***	-4.962***	-13.089***
	11 lags	1 lag	12 lags	0 lag
Phillips–Perron Test	-25.761***	-29.292***	-16.211***	-13.069***

877 Notes: P=permanent; T=temporary.

878 Numbers in parentheses are p-values, where **p<0.05, ***p<0.01.

879 The 1% critical value for the ADF and PP tests was -3.455. The 1% critical value for the Phillips-Perron test
 880 was 3.455.

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883 **Table 3. VARX-BEKK-GARCH Results for the Goulburn Permanent Water Market**

<i>Variable</i>	<i>Coeff</i>	<i>Std Error</i>	<i>T-Stat</i>	<i>P-Value</i>
Mean Model (Permanent Volume)				
1 Permanent Volume lagged by one month	-0.315	0.040	-7.856	0.000
2 Permanent Volume lagged by two months	-0.084	0.046	-1.822	0.068
3 Permanent Price lagged by one month	0.656	0.377	1.739	0.082
4 Permanent Price lagged by two months	0.259	0.388	0.667	0.505
5 Temporary Price	0.329	0.145	2.265	0.023
6 Temperature	0.015	0.010	1.510	0.131
7 Allocation level	-0.415	0.204	-2.035	0.042
8 Feed Barley price	-0.648	0.641	-1.011	0.312
9 Skim Milk price	0.050	0.600	0.083	0.934
10 Government Water Recovery Vol.	-0.026	0.031	-0.840	0.401
Mean Model (Permanent Price)				
11 Permanent Volume lagged by one month	0.002	0.003	0.532	0.594
12 Permanent Volume lagged by two months	0.001	0.003	0.377	0.707
13 Permanent Price lagged by one month	-0.392	0.057	-6.896	0.000
14 Permanent Price lagged by two months	-0.123	0.051	-2.417	0.016
15 Temporary Price	0.026	0.011	2.294	0.022
16 Temperature	-0.001	0.001	-0.745	0.456
17 Allocation level	0.001	0.014	0.060	0.952
18 Feed Barley price	0.020	0.052	0.380	0.704
19 Skim Milk price	-0.109	0.060	-1.823	0.068
20 Government Water Recovery Vol	-0.004	0.006	-0.777	0.437
21 C(1,1)	0.554	0.140	3.973	0.000
22 C(2,1)	0.010	0.023	0.416	0.677
23 C(2,2)	0.027	0.018	1.509	0.131
24 A(1,1)	0.009	0.129	0.070	0.945
25 A(1,2)	-0.009	0.010	-0.859	0.390
26 A(2,1)	1.789	0.821	2.180	0.029
27 A(2,2)	0.795	0.124	6.391	0.000
28 B(1,1)	0.806	0.107	7.546	0.000
29 B(1,2)	-0.007	0.019	-0.361	0.718
30 B(2,1)	-0.402	0.526	-0.764	0.445
31 B(2,2)	0.709	0.081	8.704	0.000
32 D(1,1) = d ₁₁	0.003	0.060	0.043	0.966
33 D(1,2) = d ₁₂	0.025	0.012	2.085	0.037
34 D(2,2) = d ₂₂	-0.006	0.009	-0.690	0.490

884 Note: All the variables are first-differenced.

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Table 4: VARX-BEKK-GARCH Results for the Goulburn Temporary Water Market

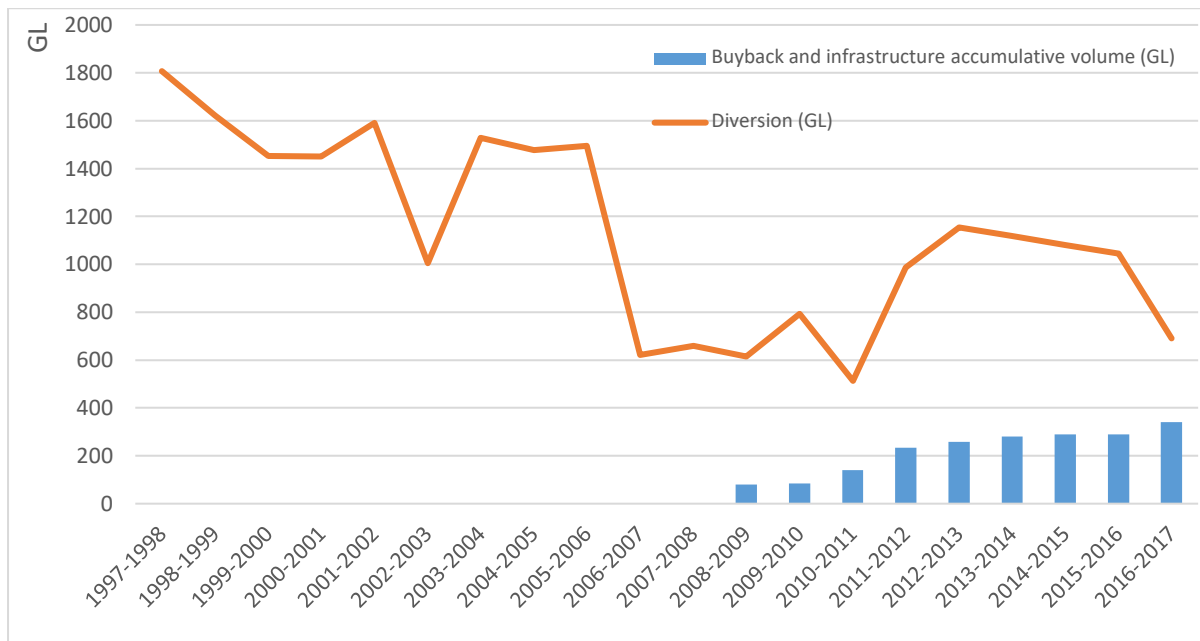
<i>Variable</i>	<i>Coeff</i>	<i>Std Error</i>	<i>T-Stat</i>	<i>P-Value</i>
Mean Model (Temporary Volume)				
1 Temporary Volume lagged by one month	-0.159	0.086	-1.854	0.064
2 Temporary Volume lagged by two months	-0.122	0.062	-1.953	0.051
3 Temporary Price lagged by one month	-0.069	0.267	-0.259	0.796
4 Temporary Price lagged by two months	-0.435	0.215	-2.018	0.044
5 Permanent Price	0.854	0.489	1.745	0.081
6 Temperature	0.065	0.014	4.720	0.000
7 Allocation level	1.118	0.215	5.207	0.000
8 Feed Barley price	0.798	0.765	1.043	0.297
9 Skim Milk price	0.054	1.040	0.052	0.959
10 Government Water Recovery Vol	-0.136	0.082	-1.652	0.098
Mean Model (Temporary Price)				
11 Temporary Volume lagged by one month	0.021	0.019	1.080	0.280
12 Temporary Volume lagged by two months	0.006	0.017	0.336	0.737
13 Temporary Price lagged by one month	0.079	0.068	1.153	0.249
14 Temporary Price lagged by two months	0.155	0.067	2.298	0.022
15 Permanent Price	0.334	0.193	1.727	0.084
16 Temperature	0.008	0.005	1.439	0.150
17 Allocation level	-0.244	0.073	-3.318	0.001
18 Feed Barley price	0.630	0.277	2.270	0.023
19 Skim Milk price	-0.186	0.278	-0.670	0.503
20 Government Water Recovery Vol	0.000	0.009	0.021	0.983
21 C(1,1)	0.584	0.193	3.023	0.003
22 C(2,1)	0.031	0.047	0.652	0.515
23 C(2,2)	0.264	0.018	14.365	0.000
24 A(1,1)	0.636	0.122	5.217	0.000
25 A(1,2)	-0.037	0.045	-0.814	0.415
26 A(2,1)	0.895	0.297	3.016	0.003
27 A(2,2)	0.145	0.193	0.752	0.452
28 B(1,1)	0.202	0.195	1.039	0.299
29 B(1,2)	-0.069	0.042	-1.665	0.096
30 B(2,1)	-0.781	1.704	-0.458	0.647
31 B(2,2)	0.014	0.228	0.063	0.949
32 D(1,1) = d ₁₁	0.178	0.099	1.797	0.072
33 D(1,2) = d ₁₂	0.003	0.014	0.222	0.824
34 D(2,2) = d ₂₂	-0.049	0.022	-2.198	0.028

888 Note: All the variables are first-differenced.

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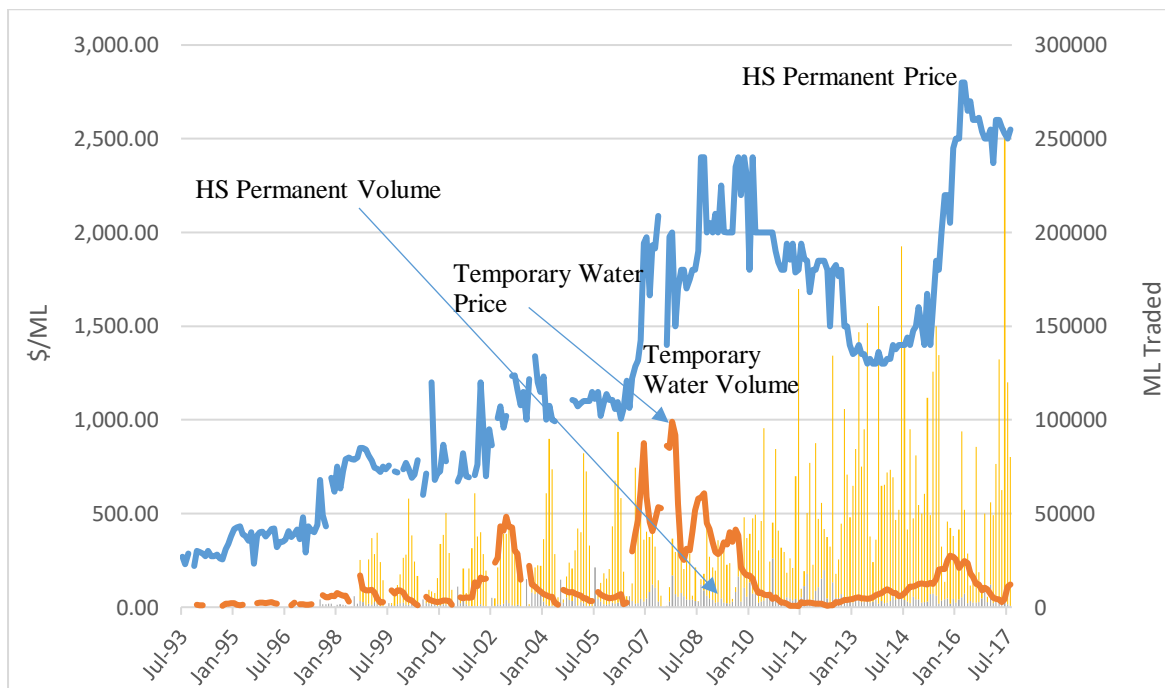
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891 **Figure 1. Goulburn annual water diversions and accumulative government buyback**
 892 **and infrastructure program water recovery volumes**

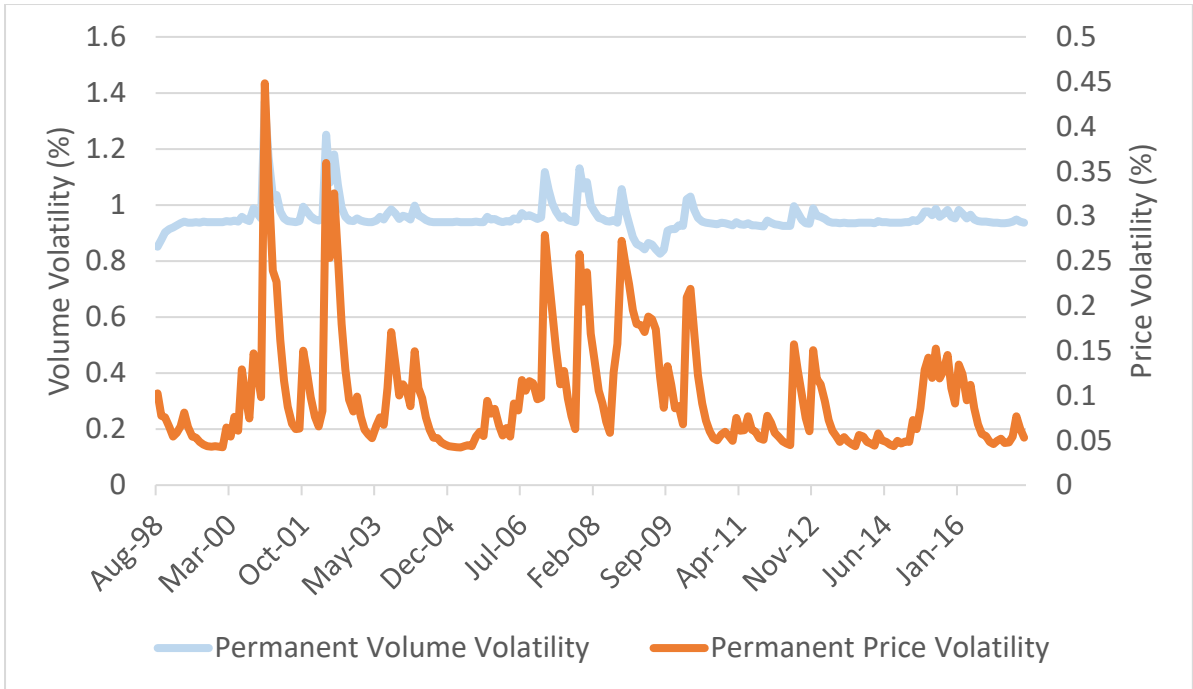


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 894 Sources: DEWHA, DSEWPAC, DEW; and DAWR, for various time-periods. MDBA (2018) and MDBA
 895 (various years).

896 **Figure 2. Monthly price (nominal) and volume of temporary and high security (HS)**
 897 **permanent water trade in the Goulburn**



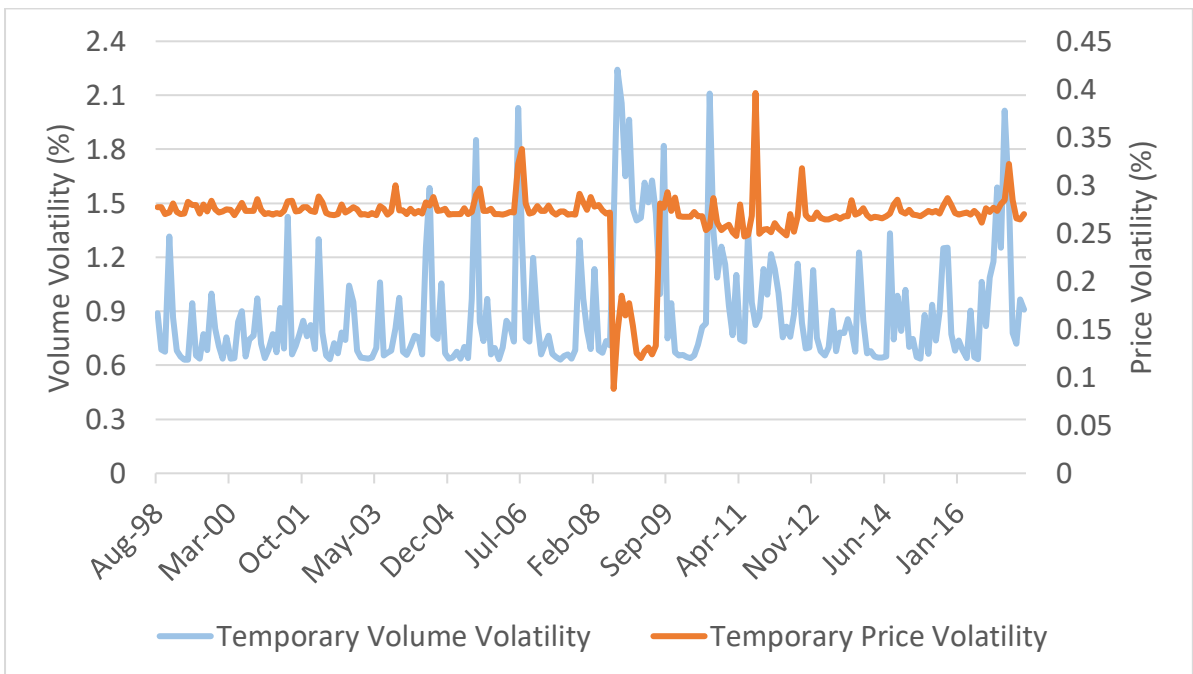
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 899 Sources: Historical datasets and the Victorian water register.



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901 **Figure 3. Volatility for the Goulburn permanent water market**

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904 **Figure 4. Volatility for the Goulburn temporary water market**

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906 **Appendix A. Robustness checks for the government water recovery measurement**

907 **Table A. VARX-BEKK-GARCH Results for the Goulburn Permanent Market, using**
 908 **Buyback water volumes only**

<i>Variable</i>	<i>Coeff</i>	<i>Std Error</i>	<i>T-Stat</i>	<i>Signif</i>
Mean Model (Permanent Volume)				
1 Permanent Volume lagged by one month	-0.315	0.041	-7.736	0.000
2 Permanent Volume lagged by two months	-0.084	0.045	-1.850	0.064
3 Permanent Price lagged by one month	0.660	0.398	1.661	0.097
4 Permanent Price lagged by two months	0.276	0.394	0.701	0.483
5 Temporary Price	0.338	0.139	2.437	0.015
6 Temperature	0.015	0.010	1.500	0.134
7 Allocation level	-0.425	0.201	-2.115	0.034
8 Feed Barley price	-0.672	0.648	-1.037	0.300
9 Skim Milk price	0.033	0.604	0.055	0.956
10 Government Water Recovery (buyback only)	-0.030	0.030	-1.005	0.315
Mean Model (Permanent Price)				
11 Permanent Volume lagged by one month	0.002	0.003	0.563	0.574
12 Permanent Volume lagged by two months	0.001	0.003	0.387	0.698
13 Permanent Price lagged by one month	-0.388	0.063	-6.178	0.000
14 Permanent Price lagged by two months	-0.120	0.055	-2.172	0.030
15 Temporary Price	0.026	0.011	2.404	0.016
16 Temperature	-0.001	0.001	-0.744	0.457
17 Allocation level	0.001	0.014	0.064	0.949
18 Feed Barley price	0.021	0.052	0.404	0.687
19 Skim Milk price	-0.109	0.062	-1.767	0.077
20 Government Water Recovery (buyback only)	-0.005	0.005	-0.875	0.382
21 C(1,1)	0.567	0.142	3.983	0.000
22 C(2,1)	0.014	0.020	0.690	0.490
23 C(2,2)	0.025	0.021	1.147	0.252
24 A(1,1)	0.026	0.130	0.204	0.839
25 A(1,2)	-0.008	0.011	-0.768	0.442
26 A(2,1)	1.754	0.801	2.191	0.028
27 A(2,2)	0.797	0.130	6.131	0.000
28 B(1,1)	0.797	0.114	7.013	0.000
29 B(1,2)	-0.010	0.018	-0.546	0.585
30 B(2,1)	-0.402	0.501	-0.801	0.423
31 B(2,2)	0.712	0.082	8.688	0.000
32 D(1,1) = d ₁₁	-0.005	0.058	-0.091	0.928
33 D(1,2) = d ₁₂	0.023	0.012	2.013	0.044
34 D(2,2) = d ₂₂	-0.006	0.010	-0.600	0.548

909 Note: All the variables are first-differenced.
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Table B. VARX-BEKK-GARCH Results for the Goulburn Temporary Water Market, using Buyback volumes only

<i>Variable</i>	<i>Coeff</i>	<i>Std Error</i>	<i>T-Stat</i>	<i>Signif</i>
Mean Model (Temporary Volume)				
1 Temporary Volume lagged by one month	-0.164	0.084	-1.969	0.049
2 Temporary Volume lagged by two months	-0.123	0.060	-2.037	0.042
3 Temporary Price lagged by one month	-0.083	0.251	-0.331	0.741
4 Temporary Price lagged by two months	-0.428	0.190	-2.254	0.024
5 Permanent Price	0.841	0.479	1.755	0.079
6 Temperature	0.066	0.013	4.867	0.000
7 Allocation level	1.131	0.168	6.715	0.000
8 Feed Barley price	0.823	0.764	1.077	0.281
9 Skim Milk price	0.041	0.984	0.042	0.967
10 Government Water Recovery (buyback only)	-0.137	0.087	-1.565	0.118
Mean Model (Temporary Price)				
11 Temporary Volume lagged by one month	0.020	0.017	1.125	0.261
12 Temporary Volume lagged by two months	0.005	0.018	0.294	0.769
13 Temporary Price lagged by one month	0.083	0.058	1.432	0.152
14 Temporary Price lagged by two months	0.163	0.070	2.338	0.019
15 Permanent Price	0.324	0.186	1.745	0.081
16 Temperature	0.007	0.005	1.355	0.175
17 Allocation level	-0.245	0.070	-3.514	0.000
18 Feed Barley price	0.635	0.270	2.348	0.019
19 Skim Milk price	-0.193	0.282	-0.686	0.493
20 Government Water Recovery (buyback only)	0.000	0.009	0.024	0.981
21 C(1,1)	0.598	0.145	4.129	0.000
22 C(2,1)	0.033	0.042	0.787	0.431
23 C(2,2)	0.264	0.017	15.195	0.000
24 A(1,1)	0.628	0.128	4.901	0.000
25 A(1,2)	-0.033	0.043	-0.784	0.433
26 A(2,1)	0.867	0.318	2.726	0.006
27 A(2,2)	0.115	0.176	0.653	0.514
28 B(1,1)	0.219	0.201	1.093	0.274
29 B(1,2)	-0.067	0.029	-2.295	0.022
30 B(2,1)	-0.667	1.589	-0.420	0.674
31 B(2,2)	0.021	0.214	0.097	0.923
32 D(1,1) = d ₁₁	0.178	0.095	1.862	0.063
33 D(1,2) = d ₁₂	0.003	0.012	0.271	0.786
34 D(2,2) = d ₂₂	-0.054	0.017	-3.123	0.002

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Note: All the variables are first-differenced.